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TO AMEMBASSY ADDIS ABABA IMMEDIATE

C O N F I D E N T I A L STATE 243351

PLEASE PASS TO DAS BUSHNELL FROM GEORGE MOOSE

E.O. 12356: DECL: OADR

TAGS: AMGT

SUBJECT: OFFICIAL - INFORMAL

1. CONFIDENTIAL - ENTIRE TEXT

2. WE CONTINUE TO EXPLORE A NUMBER OF OPTIONS TO ADDRESS THE SECURITY PROBLEM IN THE REFUGEE CAMPS, AND THE RELATED ISSUE OF RELOCATION OF EX-FAR AND FORMER RWANDAN CIVILIAN OFFICIALS. THE FRENCH HAVE SUGGESTED "PROGRESSIVE DEMOBILIZATION" AND REINTEGRATION TO RWANDA AS AN APPROACH TO THE PROBLEM. THIS WOULD INVOLVE DEMOBILIZING YOUNGER AND MORE JUNIOR EX-FAR IN THE CAMPS, MOVING THEM INTO THE

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MAIN BODY OF REFUGEES, AND ULTIMATELY REINTEGRATING THEM INTO EITHER RWANDAN CIVILIAN SOCIETY OR A REVAMPED RPA.

THE BELGIANS AGREE THAT THE EX-FAR AND IGOR MUST BE RELOCATED AWAY FROM THE MAIN BODY OF REFUGEES, AND SUGGEST THAT AN EXPANSION OF UNAMIR'S AREA OF RESPONSIBILITY AND MANDATE IS THE BEST WAY TO DEAL WITH SECURITY AND RELOCATION.

3. THESE ARE CLEARLY DIFFICULT PROBLEMS WHICH OFFER NO EASY SOLUTIONS, AND IT IS IMPOSSIBLE TO DIVORCE

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SECURITY/RELOCATION FROM THE BROADER ISSUE OF WHAT STEPS

THE RWANDAN GOVERNMENT MUST TAKE TO ENCOURAGE REFUGEE REPATRIATION AND NATIONAL RECONCILIATION. I HAVE ASKED AF/C TO BEGIN TO FLESH OUT A STRATEGY (IN CONCERT WITH IO, CHARLIE SNYDER AND OTHERS) WHICH BRINGS TOGETHER OPTIONS TO ADDRESS THE PROBLEMS AS WELL AS INCENTIVES WHICH MIGHT BE OFFERED TO THE FORMER RWANDAN ARMY. THE OUTLINES OF THE STRATEGY FOLLOW, AND I WOULD ASK THAT YOU USE IT AS A DISCUSSION PAPER IN YOUR MEETINGS IN ADDIS.

4. ELEMENTS FOR A STRATEGY ON SECURITY IN RWANDAN REFUGEE CAMPS:

O --THE INTERNATIONAL COMMUNITY SHOULD ASSIST THE GOZ AND GOT IN MOVING EX-IGOR LEADERS AND EX-FAR OUT OF THE CAMPS AND AWAY FROM THE BORDER.

O --WE SHOULD NOT ALLOW THE ELEMENTS THAT HAVE BEEN MOVED TO SOLIDIFY INTO AN ORGANIZED GROUP BENT ON INVADING RWANDA.

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O --WE SHOULD REDOUBLE EFFORTS TO ESTABLISH A WAR CRIMES TRIBUNAL AS SOON AS POSSIBLE, SO THE GENOCIDAL LEADERSHIP IN EXILE CAN BE PLUCKED FROM THE GROUP THAT HAS BEEN RELOCATED (OR FROM THE REGULAR REFUGEE CAMPS, IF SOME REMAIN THERE).

O --WE NEED TO PURSUE DEMOBILIZATION AND INTEGRATION OF THE EX-FAR INTO THE NEW RWANDAN ARMY OR OTHER EMPLOYMENT:

--WE SHOULD PROVIDE OCCUPATIONAL TRAINING TO THE RELOCATED EX-FAR FOR DEMOBILIZATION AND INTEGRATION INTO THE RWANDAN ECONOMY.

--WE SHOULD PRESS THE GOR TO ACCELERATE AND EXPAND ITS PROGRAM OF INTEGRATING ELEMENTS OF THE EX-FAR INTO THE NEW GOR ARMY

--WE SHOULD BUILD ON THE EXAMPLE OF UNAMIR.S VOLUNTARY DISARMAMENT PROGRAM IN THE FORMER SAFE ZONE BY ENCOURAGING THE GOR TO OFFER SIMILAR INCENTIVES (GENDARME OR OTHER JOBS) TO EX-FAR OUTSIDE THE COUNTRY.

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--WE MUST WORK WITH THE DONOR COMMUNITY AND IFI.S TO
HELP GET THE GOR UP AND RUNNING SO THAT IT CAN AFFORD TO
INTEGRATE OR OFFER OTHER CARROTS TO THE EX-FAR.

O --WE SHOULD PRESS THE GOZ AND GOR TO AGREE TO DESTROY
THE ARMS THAT HAVE BEEN CONFISCATED AND, IN THE MEANTIME,
WE SHOULD SEEK TO ENSURE THAT THE WEAPONS ARE SAFEGUARDED.
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O --WE SHOULD PRESS UNHCR TO IMPLEMENT ITS PLAN TO BREAK
THE CAMPS UP INTO SMALLER, MORE MANAGEABLE SUB-CAMPS TO
FACILITATE CONTROL AND ADMINISTRATION. WE ARE PREPARED TO
ASSUME OUR SHARE OF FINANCIAL AND LOGISTICAL ASSISTANCE.

O --POLICING IN THE CAMPS MUST BE IMPROVED:

--THE INTERNATIONAL COMMUNITY SHOULD ASSIST GOT AND GOZ
MILITARY/POLICE (TO THE EXTENT POSSIBLE) IN FULFILLING THE
HOST COUNTRY'S RESPONSIBILITY TO PROVIDE SECURITY.

--WE SHOULD SERIOUSLY CONSIDER EXTENDING UNAMIR'S
MANDATE AND AOR TO COVER THE REFUGEE CAMPS.

--AT THE SAME TIME, WE SHOULD CONTINUE TO LOOK FOR
COUNTRIES WILLING TO PROVIDE OR ASSIST THE GOZ/GOT IN
PROVIDING SECURITY ON A BILATERAL BASIS.

O --WE MUST KEEP UP THE PRESSURE ON THE GOR TO ENCOURAGE
REPATRIATION THROUGH BROADENING ITS POLITICAL BASE AND
ENDING HUMAN RIGHTS ABUSES. WE MUST PRESS FOR FULL
DEPLOYMENT OF UNAMIR AND HUMAN RIGHTS MONITORS. TARNOFF

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